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A publication for Alberta's school administrators

Education Provisions of Bill 44 on Hold Until September 2010

On September 14, 2009, the Alberta cabinet proclaimed Bill 44, the *Human Rights, Citizenship and Multiculturalism Amendment Act, 2009*, with the exception of the education-related provisions in Section 9, to be in force effective October 1, 2009. Section 9 will come into force on September 1, 2010. The delay in implementing the Section 9 amendments is intended to allow education officials, teachers and school boards to develop a common understanding of the bill's implications for school boards and classroom teachers, as well as policy recommendations.

Section 9 of the bill would oblige school boards to provide parents and guardians with advance notice where "courses of study, educational programs or instructional materials, or instruction or exercises, prescribed under [the School Act] include subject-matter that deals primarily and explicitly with religion, human sexuality, or sexual orientation." Parents or guardians who objected to this content could then provide written notification requiring that their child not take part in the instruction, courses of study or use of the materials they deemed to be offensive, or requiring that their child be excluded from the classroom altogether. Such exclusion would not be permitted to result in the student's incurring an academic penalty.

The remainder of the bill includes a provision to extend to Albertans formal protection from discrimination on the basis of sexual orientation.

Already, the government, the Alberta Teachers' Association and the Alberta School Boards Association have been working to develop a practical definition of what *primarily and explicitly* means within the context of Section 9. This may help reduce the considerable ambiguity concerning what curriculum content, resources and instructional practices might be deemed as dealing primarily and explicitly with religion, human sexuality or sexual orientation. In addition, it will be necessary to determine what would constitute adequate notice to parents and what, if any, alternative processes might be established to forestall the need for parents to take their complaints to the human rights commission.

The goal of this consultation is to ensure that before the education provisions of Bill 44 do come into effect, Alberta Education will be able to provide clear direction to school boards about how to proceed in developing policy and regulations to ensure that the provisions are implemented with minimum disruption to schools, teachers and the education of students. It is hoped that the policies implemented by school boards in response to the Section 9 amendments will reflect this advice, thus ensuring that practices concerning notification, student exclusion and local dispute resolution will be very similar across the province.

Accordingly, the Association is advising teachers and administrators not to act in the absence of such explicit direction. Any change in regular teaching practice in advance of Section 9 coming into effect would be unnecessary, premature and potentially

Finish each day and be done with it. You have done what you could: some blunders and absurdities have crept in; forget them as soon as you can. Tomorrow is a new day; you shall begin it serenely and with too high a spirit to be encumbered with your old nonsense.

–Ralph Waldo Emerson



Education provisions of Bill 44 on hold

Continued from page 1

harmful to the interests of students and teachers. Teachers and administrators should simply continue with current practices, complying with the policy concerning human sexuality education in the current *Guide to Education*.

Even though the Association is providing advice to the government concerning the implementation of Section 9, it should be clear that this is primarily an effort to reduce teachers' risk and to mitigate potential damage to the quality of education in the province's classrooms. From the perspective of the Association, this section of the bill remains fundamentally flawed—it is an unnecessary and unwelcome intrusion into the classroom and diminishes the professional judgment and practice of teachers.

Particularly offensive to the Association, which has a long history of promoting respect for diversity, equity and human rights, is Section 9's underlying proposition that the appropriate consideration of emergent issues relating to sexual orientation in the classroom somehow poses a unique and serious threat to the well-being of students that must be addressed. It is both profoundly ironic and profoundly disappointing that our government should choose to respond to this imaginary threat in the same legislation that finally extends equal protection under law to gay, lesbian and transgendered Albertans.

Unfortunately, gay, lesbian and transgendered students and staff are at particular risk of discrimination and bullying. Educators should be mindful of the subtext of Section 9 and be aware of their obligation to create and maintain a safe and caring learning environment for all in their school.





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2



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